

## Message Text

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ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CIAE-00 DODE-00 NSAE-00  
NSCE-00 SSO-00 USIE-00 INRE-00 PM-05 H-01 INR-07  
L-03 PA-01 PRS-01 SP-02 SS-15 HA-05 ACDA-12  
TRSE-00 OMB-01 CU-04 EB-08 /091 W  
-----098065 310843Z /11

O R 310611Z JAN 78  
FM AMEMBASSY BELGRADE  
TO SECSTATE WASHDC IMMEDIATE 4780  
INFO AMEMBASSY BERLIN  
AMEMBASSY BONN  
AMEMBASSY BUCHAREST  
AMEMBASSY BUDAPEST  
AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
AMEMBASSY PRAGUE  
AMEMBASSY ROME  
AMEMBASSY SOFIA  
AMEMBASSY WARSAW  
USMISSION USNATO  
USMISSION USBERLIN  
USMISSION GENEVA  
USIA WASHDC  
USDEL MBFR VIENNA  
USCINCEUR

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FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

EO 11652: NA  
TAGS: CSCE, OCON  
SUBJ: BELGRADE CSCE -- DAILY HIGHLIGHTS, JANUARY 29

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SUMMARY: ONE HEAVILY-BRACKETED AND QUALIFIED  
SENTENCE ON DETENTE WAS SUM PRODUCT OF FOUR DRAFTING  
GROUPS AS NEW WEEK OPENED IN REPEAT OF PAST TWO WEEKS.  
THERE WAS LITTLE IMMEDIATE SIGN THAT SHARP PLENARY  
DEBATE JANUARY 27 HAS CHANGED SITUATION EITHER WAY  
THOUGH SOVIET REP CITED IT, AS WELL AS RECENT  
EXPERIENCE IN DRAFTING GROUP, WHILE CONTINUING TO

TAKE TOUGH LINE ON WESTERN BASKET THREE PROPOSALS.  
NEUTRAL/NON-ALIGNED CONTINUE, HOWEVER, TO TRY TO  
PUT LIFE INTO CONTACT GROUP MECHANISM. WE UNDERSTAND  
THAT THEIR EXPERTS HAVE COMPLETED DRAFTING  
COMPROMISE PAPERS TO DEAL WITH ALL PARTS OF  
CONCLUDING DOCUMENT. THEY ARE AWAITING A DECISION BY  
THEIR HEADS OF DELEGATION ON WHEN AND HOW TO PUT  
THESE PAPERS INTO PLAY. END SUMMARY.

1. DG6 -- DRAFTING GROUP GAVE SOME SLIGHT INDICATION  
OF PRODUCTIVITY WITHOUT, HOWEVER, ADVANCING REALLY  
DIFFICULT ISSUES. FOLLOWING REWORDED AND HEAVILY  
BRACKETED VERSION OF INITIAL PARAGRAPH ON DETENTE  
INTRODUCED BY GDR REP JANUARY 26 WAS WRITTEN INTO  
NOTEBOOKS: BEGIN TEXT:

THEY STRESSED THE FUNDAMENTAL IMPORTANCE THEIR  
STATES ATTACH BEGIN BRACKETS TO THE STRENGTHENING OF  
SECURITY AND DEVELOPMENT OF COOPERATION IN EUROPE END  
BRACKETS TO THE CONTINUATION AND FURTHER DEVELOPMENT  
OF DETENTE BEGIN ROUND BRACKETS AND THE NECESSITY THAT  
EFFORTS BE EXERTED TO MAKE IT AN INCREASINGLY VIABLE  
AND COMPREHENSIVE PROCESS, UNIVERSAL IN SCOPE, END  
ROUND BRACKETS THEREBY REFLECTING THEIR WILL TO  
CONTRIBUTE TO PEACE, BEGIN BRACKETS SECURITY, END  
BRACKETS JUSTICE AND BEGIN BRACKETS CO-OPERATION END  
BRACKETS AND BEGIN BRACKETS  
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THE ELIMINATION OF FORCE END  
BRACKETS IN EUROPE AND THE WORLD AS A WHOLE. END TEXT.

2. DANISH REP, CONTINUING TO TAKE LEADING ROLE ON  
BEHALF OF EC, EMPHASIZED THAT MAINTENANCE OF CONSENSUS  
WOULD REQUIRE THAT ADDITIONAL LANGUAGE SIMILAR TO THAT  
CONTAINED IN NEUTRAL/NON-ALIGNED DOCUMENT, BM/65,  
EVENTUALLY BE AGREED ON MILITARY ASPECTS OF DETENTE,  
RELATIONSHIP OF HUMAN RIGHTS, ETC. SQUARE BRACKETS  
MARK OFF ROMANIAN AMENDMENTS ACCEPTABLE TO WESTERN  
AND NEUTRAL/NON-ALIGNED DELS ABOUT WHICH SOVIET REP  
EXPRESSED RESERVATION THAT THEY DAMAGE "BALANCE" AND  
"LOGICAL SEQUENCE". ROUND BRACKETS REFLECT LESSER  
DEGREE OF NEUTRAL/NON-ALIGNED RESERVATION THAT CONCEPT  
OF ADDITIONAL EFFORTS MIGHT MORE APPROPRIATELY BE  
REFLECTED ELSEWHERE IN DOCUMENT. SOVIETS CONTINUED  
TO SHOW NO FORTHCOMINGNESS TO ALLIED AND NEUTRAL/  
NON-ALIGNED EFFORTS TO INSERT IN NEXT PARAGRAPH LANGUAGE  
ON DETENTE'S DIFFICULTIES, INSISTING ON A "MORE POSITIVE  
AND GENERAL ORIENTATION."

3. BASKET ONE (CBMS) -- DRAFTING GROUP CONSIDERED

ROMANIAN PROPOSAL ON PROBITION OF MULTILATERAL MANEUVERS  
IN BORDER AREAS AND SWEDISH PROPOSAL ABOUT OPENNESS  
WITH REGARD TO MILITARY BUDGETS, AS AMENDED BY US  
PROPOSED LANGUAGE REFERRING TO UN'S WORK ON DEVELOPMENT  
OF REPORTING STANDARDS. DISCUSSION WAS IN LARGE  
PART A REHASH OF PRE-CHRISTMAS GENERAL DEBATE; AS IN  
ALL PREVIOUS DRAFTING SESSIONS, NOTHING WAS AGREED.  
FRG AND US REPS REITERATED SUBSTANTIVE PROBLEMS WITH  
ROMANIAN PROPOSAL, WHILE SOVIETS SAT ON THEIR HANDS.  
AFTER WIDE RANGE OF ALLIED AND NEUTRAL/NON-ALIGNED DELS  
HAD ENDORSED SWEDISH-US PROPOSAL, SOVIET REP QUESTIONED  
VALUE OF BUDGET OPENNESS IN GENERAL AND ARGUED THAT

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COMMITMENT TO REDUCE BUDGETS WOULD HAVE TO PRECEDE ANY AGREEMENT ABOUT OPENNESS. HE DID NOT REPLY DIRECTLY TO US SUGGESTION THAT LANGUAGE MIGHT BE AMENDED TO ACKNOWLEDGE BUDGET REDUCTION AS A GOAL LIMITED OFFICIAL USE

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WHILE SPECIFYING ESSENTIAL PRECONDITIONS (DEVELOPMENT AND ACCEPTANCE OF STANDARDS FOR MEASUREMENT AND REPORTING, INTERNATIONAL COMPARISON, AND VERIFICATION). HE DID CHARGE US HAD UNILATERALLY BACKED OUT OF BILATERAL REDUCTION AGREEMENT IN 1964.

4. BASKET TWO -- DRAFTING GROUP CONTINUED TO DISCUSS TEXTS DEALING WITH INDUSTRIAL COOPERATION, SPECIFICALLY E/10 ON INFORMATION CONCERNING INDUSTRIAL COOPERATION, BM/26 ON FACILITIES FOR FOREIGN PERSONNEL INVOLVED IN INDUSTRIAL COOPERATION PROJECTS, AND TEXT ON INDUSTRIAL COOPERATION BASED ON E/5. SOVIETS PERSISTED IN FOLLOWING PATTERN ESTABLISHED DURING PREVIOUS TWO WEEKS, STONE-WALLING ALL NON-EASTERN PROPOSALS. THEY EFFECTIVELY DISPOSED OF YUGOSLAV TEXT BY SUBSUMING IT IN ROMANIAN PROPOSAL, STATING THAT INFORMATION IS ONLY ONE INDUSTRIAL COOPERATION PROBLEM, AND THAT, IN ANY CASE, TEXT MERELY REPEATS FINAL ACT. ROMANIAN REP CIRCULATED NEW TEXT (DETAILS SEPTEL) ON CENTER FOR INDUSTRIAL COOPERATION WHICH RECEIVED SOVIET SUPPORT. THIS TEXT IS EXPECTED TO BE TAKED UP AT A FUTURE SESSION. RETURNING TO FAMILIAR REFRAIN THAT TEXTS REPETITIVE OF FINAL ACT ARE TO BE REJECTED, SOVIETS REFUSED EC COMPOSITE TEXT FORMULATION OF BM/26.

5. FINALLY, DRAFTING GROUP DISCUSSED FOLLOWING NEW POLISH TEXT BASED ON INDUSTRIAL COOPERATION SECTION OF E/5: BEGIN TEXT:

RECOGNISE THAT INDUSTRIAL COOPERATION, WHICH CREATES LASTING AND IMPORTANT TIES BETWEEN THE PARTICIPATING STATE, REQUIRES AT ITS PRESENT STAGE OF DEVELOPMENT PARTICULAR EFFORTS BY GOVERNMENTS WITH A VIEW TO IMPROVING CONDITIONS, INTER ALIA - IN CONFORMITY LIMITED OFFICIAL USE

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WITH THEIR COMMITMENTS ARISING FROM INTERNATIONAL AGREEMENTS TO WHICH THEY ARE PARTIES - OF TARIFF AND NON-

TARIFF CHARACTER, FOR ITS LARGE SCALE IMPLEMENTATION INCLUDING TRIPARTITE COOPERATION, CONTINUOUSLY BEARING IN MIND THE ECONOMIC STRUCTURES AND THE DEVELOPMENT LEVELS OF THEIR COUNTRIES. END TEXT.

ACKNOWLEDGING THAT NEW TEXT CONTAINED IMPROVEMENTS OVER ORIGINAL PROPOSAL, EC REP EXPRESSED WESTERN VIEW THAT REFERNECES TO THE "IMPORTANCE" OF INDUSTRIAL COOPERATION AND TO THE NEED TO SINGLE OUT INDUSTRIAL COOPERATION FOR SPECIAL TREATMENT, WHICH CONSTITUTED KEY ELEMENTS OF NEW TEXT, REMAINED UNACCEPTABLE.

6. BASKET THREE -- EASTERN DELS ATTEMPTED TO GIVE APPEARANCE OF FLEXIBILITY ON MINOR EDUCATION PROPOSALS, BUT THERE WERE NO HONEST EFFORTS TO ARRIVE AT CONSENSUS ON MORE DIFFICULT TEXTS. EASTERN REPS INSISTED ON INCLUSION OF LANGUAGE IN DANISH COMPROMISE TEXT OF HUNGARIAN PROPOSAL CONCERNING LESS WIDELY-SPREAD LANGUAGES WHICH WOULD CLEARLY CAUSE WESTERN STATES CONSIDERABLE DIFFICULTIES. FURTHER DISCUSSION OF COMPROMISE TEXT WAS DEFERRED TO JANUARY 31.

7. WHEN WORK PROCEEDED TO FIRST WESTERN PROPOSAL, SOVIET REP CATEGORICALLY REFUSED TO ACCEPT TEXT ON DISSEMINATION OF CATALOGUE INFORMATION RELATED TO ARCHIVAL MATERIALS. HE OBJECTED TO ITS ALLEGED UNNECESSARY REPETITION OF ITEMS CONTAINED IN FINAL ACT. SESSION CONCLUDED WITH SOMEWHAT HEATED EXCHANGE ON RESPONSIBILITY FOR LACK OF PROGRESS. SOVIET REP BLAMED WESTERN DOULBE STANDARD, AND WESTERN REPS COUNTERED WITH CHARGES THAT EASTERN REPS WERE EMPLOYING DIVERSIONARY TACTICS AND DEMONSTRATING INFLEXIBILITY. GOLDBERG

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## Message Attributes

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